

## Message Text

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ACTION AF-06

INFO OCT-01 EUR-12 ISO-00 ACDA-05 AID-05 CIAE-00 DODE-00

PM-03 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 IO-10 SAM-01 /085 W

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R 181655Z JUN 75

FM AMEMBASSY LONDON

TO SECSTATE WASHDC 2100

AMEMBASSY PARIS

AMCONSUL LOURENCO MARQUES

AMEMBASSY PRETORIA

C O N F I D E N T I A L LONDON 09348

FOR DAYIS

E.O. 11652: GDS

TAGS: PF/OR, UK, UN, AF

SUBJECT: BILATERAL TALKS WITH BRITISH ON AFRICA

FOLLOWING POINTS OF INTEREST EMERGED DURING FIRST  
DAY'S TALKS:

(A) NAMIBIA:

BRITISH FEEL IT MOST IMPORTANT THAT WE MAKE IT TOTALLY  
CLEAR TO SOUTH AFRICANS THAT OUR JOINT (US-/UK-FRENCH)  
VETO DOES NOT IMPLY APPROVAL OR EVEN TOLERATION OF SOUTH  
AFRICAN RELUCTANCE UNDERTAKE MEANINGFUL COOPERATION  
WITH AFRICANS LEADING TO SELF-DETERMINATION IN NAMIBIA.  
UK DECLARED THAT IT INCUMBENT UPON VETOING POWERS TO  
KEEP UP PRESSURE ON PRETORIA TO TAKE STEPS TOWARD SELF-  
DETERMINATION. BRITISH SUQUESTED HOLDING CONSULTATIONS  
SOONEST IN WASHINGTON ON WHAT OUR NEXT STEPS MIGHT BE.  
(BRITISH AND FRENCH WOULD BE REPRESENTED BY EMBASSY  
STAFF, NOT DELEGATIONS FROM CAPITALS.)

FOR PARIS:

PLEASE EXPLORE THIS IDEA INFORMALLY WITH FRENCH AND  
REPORT THEIR REACTION.

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(B) RHODESIA:

BRITISH NOT SANGUINE THAT PEACEFUL SOLUTION WILL BE FOUND. THEY FEEL THAT SMITH NOT YET READY TO MAKE CONCESSIONS ACCEPTABLE TO AFRICANS AND BELIEVE HE "WILL HAVE TO BE KICKED EVERY STEP OF THE WAY." BRITISH BELIEVE AFRICANS, BOTH ANC AND NEIGHBORING STATES, ARE TOO OPTIMISTIC.

1. FOLLOWING MOZAMBIQUE INDEPENDENCE CEREMONIES, BRITISH MINISTER OF STATE ENNALS WILL GO TO PRETORIA AND THEN TO SALISBURY TO TALK TO SMITH IN EFFORT TO KEEP NEGOTIATIONS WITH ANC MOVING. BRITISH HOPE TO HAVE BETTER IDEA OF PROSPECTS OF PEACEFUL SOLUTION WHEN ENNALS RETURNS.

(C) MOZAMBIQUE:

AFTER RECENT TALKS WITH CHISSANO, BRITISH FEEL THAT MOZAMBIQUE WILL NOT (PROBABLY CANNOT) IMPOSE SANCTIONS AGAINST RHODESIA IMMEDIATELY BECAUSE, INTER ALIA:

(A) THEY UNCERTAIN OF ABILITY TO MAINTAIN THEIR OWN INTERNAL SECURITY AFTER PORTUGUESE FORCES LEAVE;

(B) FEAR ARMED RETALIATION BY SMITH;

(C) NEED TIME TO STUDY ECONOMIC IMPLICATIONS -- ON MOZAMBIQUE -- OF BORDER CLOSURE.

2. STATE OF BRITISH PROMISE OF AID IN RETURN FOR CLOSING OF BORDER NOW SOMEWHAT UNCERTAIN AFTER HART DISMISSAL. IN ANY CASE, PACE OF FOLLOW-THROUGH OF BRITISH AID CONTINGENT UPON:

(A) MOZAMBIQUE'S IMPOSITION OF SANCTIONS AND

(B) ESTABLISHMENT OF UN PLAN FOR MOZAMBIQUE RELIEF FROM EFFECTS OF BORDER CLOSING.

BRITISH HAVE URGED MOZAMBICANS TO TAKE PROBLEM TO UN OR TO SUPPORT UK INITIATIVE IN THIS REGARD, BUT SO FAR MACHEL HAS BEEN RELUCTANT TO MOVE AHEAD.

(D) ANGOLA:

BRITISH PESSIMISTIC THAT LASTING PEACEFUL COMPROMISE CAN BE WORKED OUT AMONG ANGOLOAN FACTIONS AT CURRENT KENYA CONFERENCE AND SEE NO WAY THAT OUTSIDE POWERS CAN HELP RESOLVE SITUATION. BRITISH SAID SOME BRITISH FIRMS HAVE GIVEN SAVIMBI A MODEST AMOUNT OF NON-LETHAL ASSISTANCE, MOSTLY TRANSPORT. BRITISH, WHO EARLIER

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FELT SAVIMBI WAS MOST PROMISING ASPIRANT, NOW FEEL HIS POPULARITY HAS OERAKED, AND INCREASING RELIANCE OF FACTIONS ON ARMED STRUGGLE MEANS SAVIMBI PROSPECTS CONSIDERABLY REDUCED. BRITISH OPTIMISM ABOUT HIM OF "TWO OR THREE MONTHS AGO" NOW CONSIDERABLY LESS.

(E) SOUTH AFRICA:

TERMINATION OF SIMONSTOWN AGREEMENT ON JUNE 16 JUST MEANS END OF "SPECIAL UK-SA DEFENSE ARRANGEMENT."

BRITISH SHIPS WILL CONTINUE TO BUNKER AT SIMONSTOWN  
IN SAME FASHION AS THEY MIGHT ANYWHERE ELSE IN WORLD.

RICHARDSON

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